Highland Municipal Government



The Challenge of the Big Box Refund & Tax Caps in 2020 and beyond ...

Prepared and Presented by the Office of the Clerk-Treasurer • Town of Highland Lincoln Community Center, 2450 Lincoln Street, Highland, Indiana at 6:30 August 14, 2019

Treasury Talks 2

By way of review from the first Treasury Talk...

Rev Net Income/(deficit)	\$	244,750.00	Balance	\$	(351,279.65
Day Not Income //deficits		244 750 00	Change in cash		
Appropriations	\$		before adjustments	\$	244,750.00
Proposed Add'l/Approved			Change in balance		
Net Income (deficit)	\$	244,750.00	Unreserved Fund Balance	\$	4,968,649.35
	•	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Restricted Q3 Funds	\$	24,000.00
	\$	7,884,412.00	Real Ending Cash Balance	\$	4,992,649.35
other income	\$	2,459,559.00	Adjusted by Cir Bkr	5	324,787.00
prop tax	\$	5,424,853.00	Adjusted collections	s	271,242.65
Income					
	\$	7,639,662.00	Dec 31 Cash Balance	\$	5,588,679.00
	\$	-	Jan 1 Cash after Encum	\$	5,343,929.00
Expenses/Appropriated	\$	7,639,662.00	To be Paid in FY 19		
General Fund			Encumbrances Incurred in FY 18	\$	251,527.3

Parks and Recreation Fund Expenses/Appropriated Encumbered	\$ \$	FY 2019 2,381,918.00 - 2,381,918.00	Encumbrances Incurred in FY 18 To be Paid in FY 19	\$ 67,371.34
		, ,	Jan 1 Cash adjusted for Enc	\$ 1,107,240.67
Income			Dec 31 Cash Balance	\$ 1,213,360.67
prop tax	\$	1,185,253.00		
other income	\$	1,302,785.00	Tax Caps	\$ 71,000.00
	\$	2,488,038.00	Collections	\$ 59,262.65
Net Income (deficit)	\$	106,120.00	Net Ending Cash Balance	\$ 1,083,098.02
Proposed Add			Change in cash	
Appropriations	\$		Balance	\$ (91,513.99)
Rev Net Income/(deficit)	\$	106,120.00	Required	
Jan 1 Cash Balance	\$	1,174,612.01	Reserve Balance:	\$ 992,465.83

Redevelopment General Fund Expenses/Appropriated	\$	256,483.00	Encumbrances	\$	9,137.14
Encumbered	\$	-	Incurred in FY 18		
	\$	256,483.00	To be Paid in FY 19		
			Jan 1 Cash after Encum	\$	294,340.81
			Dec 31 Cash Balance	\$	336,974.81
Income					,
prop tax	\$	273,089.00	Adjusted by Collections		0 102 67
other income	\$	33,108.00	Adjusted by Collections	3	8,192.67
	\$	306,197.00	Adjusted by Tax Cap	\$	32,968.00
			Ending Cash Balance	\$	295,814.14
Net Income (deficit)	\$	49,714.00			
Proposed Approved Add'L			Change in cash		
Appropriations	\$	7,080.00	Balance	\$	1,473.33
Rev Net Income/(deficit)	\$	42,634.00			1,110100
ner / vet income/ (denety)	φ	42,034.00	Reserve Balance:	\$	85,494.33
Jan 1 Cash Balance	\$	303,477.95			,

Expenses/Appropriated	\$ \$	1,226,565.00	Jan 1 Cash Balance	\$	501,749.87
	\$	1,226,565.00	Encumbrances	\$	23,221.86
			Incurred in FY 18		
			To be Paid in FY 19		
Income			Adjusted Jan 1 balance	\$	478,528.01
prop tax	\$		Dec 31 Cash Balance	\$	229,990.01
other income	\$	978,027.00	(Estimated)	*	,
	\$	978,027.00	(LSamateu)		
Net Income (deficit)	\$	(248,538.00)	Ending Cash Balance Tax caps or collection rates	<u></u>	229,990.01
Proposed Add			Tan cape of concentration		
Appropriations	\$		Change in cash		
Rev Net Income/(deficit)	\$	(248,538.00)	Balance	\$	(271,759.86

al Roads and Street Fund		Jan 1 Cash Balance	\$	187,582.07
Expenses/Appropriated	\$ 411,724.00			
	\$	Encumbrances	\$	1,690.82
	\$ 411,724.00	Incurred in FY 18		
	,	To be Paid in FY 19		
		Jan 1 Cash adjusted	\$	185,891.25
Income		Dec 31 Cash Balance	\$	162,037.25
prop tax	\$ -	(Estimated)		
other income	\$ 387,870.00			
	\$ 387,870.00	Ending Cash Balance	\$	162,037.25
Net Income (deficit)	\$ (23,854.00)	Tax caps or collection rate	s	
		Change in cash		
Proposed Add		Balance	\$	(25,544.82
Appropriations	\$ -	bararroo		(20,0 1 1102
Rev Net Income/(deficit)	\$ (23,854.00)	Suggested		
		Reserve Balance:	\$	171,551.67

tary District Special Oper Expenses/Appropriated	\$ 2,369,491.00	Jan 1 Cash Balance Adj	\$	430,048.22
Encumbered	\$ -	Dec 31 Cash Balance	\$	457,893.22
	\$ 2,369,491.00			
Income		Collection Rate	\$	10,632.60
prop tax	\$ 212,652.00	Circuit Breaker Adjustment	\$	105,900.00
other income	\$ 2,184,684.00	Ending Cash Balance	ć	341,360.62
	\$ 2,397,336.00	*	Ψ	311,300.02
		Tax caps or collection rates		
Net Income (deficit)	\$ 27,845.00			
		Change in cash		
Proposed Add		· ·		(05.455.00
Appropriations	\$	Balance	\$	(95,155.00
Rev Net Income/(deficit)	\$ 27,845.00			

Revenues by Source Government Activities The Key to Budgeting

FISCAL YEAR 2019	RPORATION IERAL FUND	S & RECREATION ENERAL FUND	25 POLICE SION FUND	VELOPMENT ERAL FUND		
Appropriations	\$ 7,639,662	\$ 2,381,918	\$ 845,034	\$ 256,483		
TOTAL	\$ 7,639,662	\$ 2,381,918	\$ 845,034	\$ 256,483		
Income					TOTAL	LEVIES
Property Tax	\$ 5,424,853	\$ 1,185,253	\$ 2,238	\$ 273,089	\$	6,885,433
Other income	\$ 2,459,559	\$ 1,302,785	\$ 739,612	\$ 33,108	MAX L	EVY
TOTAL	\$ 7,884,412	\$ 2,488,038	\$ 741,850	\$ 306,197	\$	6,886,456
					DELTA	
Auto Excise & others	\$ 383,654	\$ 83,823	\$ 158	\$ 19,313	\$	1,023
Licenses & Permits	\$ 887,920	\$ -	\$ -	\$ -		
Intergovernmental	\$ 37,500	\$	\$ 738,954	\$ -		
Liquor Excise	\$ 14,700	\$ -	\$ -	\$ -		
ABC Gallonage	\$ 54,098	\$ -	\$ -	\$ -		
Cigarette Tax	\$ 13,287	\$ -	\$ -	\$		
Charges for Services	\$ 153,000	\$ -	\$	\$		
Fines	\$ 56,500	\$ -	\$ -	\$ -		
Interest Earned	\$ 21,000	\$ -	\$ 500	\$ 1,000		
mployee Insurance Prem.	\$ 54,000	\$ 6,000	\$ -	\$ 500		
Transfer Water Surplus	\$ 390,000	\$	\$ -	\$ -		
Transfer Sewage Surplus	\$ 390,000	\$ -	\$ -	\$ -		
Miscellaneous	\$ 3,900	\$ 17,300	\$ -	\$ 12,295		
Recreation & Fitness Fees		\$ 878,762	\$ -	\$ -		
Rentals & Leaseholds		\$ 273,000	\$ -	\$ -		
Vending Machine		\$ 2,700	\$ -	\$ -		
T-Mobile Licenses		\$ 41,200	\$ -	\$ -		

The Budget Process: Departmentalized Funds

GENERAL FUND DEPARTMENTS		
Clerk-Treasurer	\$	258,276
Town Council	\$	239,501
Subtotal	\$	497,777
Planning and Development	t	
Plan Commission	\$	71,413
Advisory BZA	\$	22,719
Building & Inspection	\$	356,648
Subtotal	\$	450,780
General Government		
Town Hall & Monuments	\$	30,125
Board of Works	\$	778,458
Subtotal	\$	808,583
Public Safety		
Police Department	\$	5,457,992
Fire Department	\$	404,630
VIPS Department	\$	19,900
Subtotal	\$	5,882,522
General Fund Total	\$	7,639,662

General Fund Revenues	
Property Tax	\$ 5,424,583
Other revenues	\$ 2,459,559
Revenues Tral	\$ 7,884,142
Circuit Breake Collection	\$ (597,029.62)

The Budget Process: Allocating Pay CT

FY 2019	General CT	San Dist San	Water	Carnor	San Dist Oper	Rissonkly	Amount
	\$753.81	San Dist San		Sewer	San Dist Oper	Biweekly	Annual
Payroll/Personel Clerk	4		\$460.66	\$460.66		\$1,675.14	\$43,553.54
(44% • 28% • 28%) Hours			22	22		80.00	#E/ OE/ E3
Deputy Clerk-Treasurer	\$ 776.17		\$ 689.93			\$2,156.02	\$56,056.52
pay periods			26	26		26	6 12 007 01
Encumbering Officer	\$742.29		\$453.62	\$453.62		\$1,649.54	\$42,887.94
(44% • 28% • 28%) Hours			22	22		80.00	
Chamberlain Clerk (P-T)	\$363.38	\$127.18	\$254.37	\$127.18		\$872.12	\$22,675.16
(44% • 15% • 29% • 15)		7	14	7		48.00	
Chancery/Bursar Clerk	\$347.49	\$347.49	\$384.07	\$384.07		\$1,463.14	\$38,041.54
(24% • 24% • 26% • 26%) Hours		19	21	21		80.00	
Chancery/Bursar Clerk	\$345.21	\$345.21	\$381.55	\$381.55		\$1,453.54	\$37,791.94
(24% • 24% • 26% • 26%) Hours	19	19	21	21		80.00	
Utility Clerk		\$506.20	\$525.67	\$525.67		\$1,557.54	\$40,495.94
(32% • 34% • 34%) Hours		26	27	27		80.00	
Utility Clerk		\$478.12	\$496.51	\$496.51		\$1,471.14	\$38,249.54
(32% • 34% • 34%) Hours		26	27	27		80.00	
Sr. Chancery Bursar Clerk	\$356.41	\$356.41	\$412.69	\$375.17		\$1,500.68	\$39,017.68
(24% • 24% • 26% • 26%) Hours		19	22	20		80.00	4,
(20)0 - 20)0 - 20)0 - 20)0)100000	29.0%		27.0%	27.0%	17.0%	00.00	
Clerk-Treasurer	\$905.18		\$842.76	\$842.76	\$530.62	\$3,121.32	\$81,154.26
Totals:	\$4,589.96	\$2,160.62	\$4,901.83	\$4,737.12	\$530.62	\$16,920.16	\$439,924.04
rouns.	\$119,338.88	\$56,176.22	\$127,447.48	\$123,165.24	\$13,796.22	\$439,924.04	9437,744.04
	\$117,550.00	900,170.66	\$127,447.40	\$120,100.24	\$15,770.aa	\$439,924.04	
			ALLOC	ATION by FUNCTION	u .	\$137,721.01	
	40.8%		28.0%	ATION by FUNCTION	28.1%		
	Billing & Collecti	lan.	Clerical/Rec/Finance		Administrative	-	Total
		IOIL	Cierical/Net/Finance		Auministrative		
	Confr	én	Con CT	698 (31	Can Car		
	Gen CT		Gen CT	\$75,624		\$43,715	\$119,338.88
	Water	\$63,826	Water	\$23,771	Water	\$43,715 \$39,850	\$119,338.88 \$127,447.48
	Water Sew	\$63,826 \$59,544	Water Sew	\$23,771 \$23,771	Water Sew	\$43,715 \$39,850 \$39,850	\$119,338.88 \$127,447.48 \$123,165.24
	Water	\$63,826 \$59,544	Water	\$23,771 \$23,771	Water Sew San Dist San	\$43,715 \$39,850 \$39,850 \$0	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22
	Water Sew	\$63,826 \$59,544 \$56,176	Water Sew	\$23,771 \$23,771 \$0.00	Water Sew	\$43,715 \$39,850 \$39,850 \$0 \$13,796	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22
	Water Sew	\$63,826 \$59,544	Water Sew	\$23,771 \$23,771	Water Sew San Dist San	\$43,715 \$39,850 \$39,850 \$0	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22
* Property Tax Funded in part	Water Sew San Dist San	\$63,826 \$59,544 \$56,176	Water Sew	\$23,771 \$23,771 \$0.00 \$123,166.60	Water Sew San Dist San San Dist Oper	\$43,715 \$39,850 \$39,850 \$0 \$13,796	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04
* Property Tax Funded in part	Water Sew San Dist San	\$63,826 \$59,544 \$56,176 \$179,546.65	Water Sew	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund a	Water Sew San Dist San San Dist Oper	\$43,715 \$39,850 \$39,850 \$0 \$13,796 \$123,414.56	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA
* Property Tax Funded in part	Water Sew San Dist San	\$63,826 \$59,544 \$56,176 \$179,546.65	Water Sew	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist	Water Sew San Dist San San Dist Oper and Source 43.0%	\$43,715 \$39,850 \$39,850 \$0 \$13,796	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA
* Property Tax Funded in part	Water Sew San Dist San	\$63,826 \$59,544 \$56,176 \$179,546.65	Water Sew San Dist San	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund a	Water Sew San Dist San San Dist Oper and Source 43.0%	\$43,715 \$39,850 \$39,850 \$0 \$13,796 \$123,414.56	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA
* Property Tax Funded in part	Water Sew San Dist San Annual General CT*	\$63,826 \$59,544 \$56,176 \$179,546.65	Water Sew San Dist San 27.1%	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist	Water Sew San Dist San San Dist Oper and Source 43.0% 29.0%	\$43,715 \$39,850 \$39,850 \$0 \$13,796 \$123,414.56	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32
* Property Tax Funded in part	Water Sew San Dist San Annual General CT* San Dist San*	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48	Water Sew San Dist San 27.1% 12.8% 29.0%	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper and Source 43.0% 29.0%	\$43,715 \$39,850 \$39,850 \$0 \$13,796 \$123,414.56 \$189,311.32 \$127,447.48	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14
* Property Tax Funded in part	Water Sew San Dist San Annual General CT* San Dist San* Water Sew	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48 \$123,165.24	Water Sew San Dist San 27.1% 12.8% 29.0% 28.0%	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper ad Source 43.0% 29.0% 28.0%	\$43,715 \$39,850 \$39,850 \$0 \$13,796 \$123,414.56 \$189,311.32 \$127,447.48 \$123,165.24 \$439,924.04	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73
* Property Tax Funded in part	Water Sew San Dist San Annual General CT* San Dist San* Water	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48	Water Sew San Dist San 27.1% 12.8% 29.0%	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper and Source 43.0% 29.0%	\$43,715 \$39,850 \$39,850 \$0 \$13,796 \$123,414.56 \$189,311.32 \$127,447.48 \$123,165.24 \$439,924.04 \$33,654.19	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14
	Annual General CT* San Dist San* Water Sew San Dist Oper*	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48 \$123,465.24 \$13,796.22 \$439,924.04	Water Sew San Dist San 27.1% 12.8% 29.0% 28.0% 3.1%	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper ad Source 43.0% 29.0% 28.0% FICA PERF	\$43,715 \$39,850 \$39,850 \$13,796 \$123,414.56 \$123,414.56 \$123,165.24 \$439,924.04 \$33,654.19 \$49,271.49	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14
Payroll/Personel Clerk	Annual General CT* San Dist San* Water Sew San Dist Oper*	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48 \$123,165.24 \$13,796.22 \$439,924.04 0.99	Water Sew San Dist San 27.1% 12.8% 29.0% 28.0% 3.1% \$ 20.94	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper Ad Source 43.0% 29.0% 28.0% FICA PERF PERF for Emp	\$43,715 \$39,850 \$39,850 \$13,796 \$123,414.56 \$189,311.32 \$127,447.48 \$123,165.24 \$439,924.04 \$33,654.19 \$49,271.49 \$13,197.72	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14
Payroll/Personel Clerk Deputy Clerk-Treasurer	Annual General CT* San Dist San* Water Sew San Dist Oper* \$ 19.95 \$ 2,045.42	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48 \$123,165.24 \$13,796.22 \$439,924.04 0.99 \$110.60	Water Sew San Dist San 27.1% 12.8% 29.0% 28.0% 3.1% \$ 20.94 \$ 2,156.02	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper ad Source 43.0% 29.0% 28.0% FICA PERF	\$43,715 \$39,850 \$39,850 \$13,796 \$123,414.56 \$123,414.56 \$123,165.24 \$439,924.04 \$33,654.19 \$49,271.49	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14
Payroll/Personel Clerk Deputy Clerk-Treasurer Encumbering Officer	Annual General CT* San Dist San* Water Sew San Dist Oper* \$ 19.95 \$ 2,045.42 \$ 19.95	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48 \$123,165.24 \$13,796.22 \$439,924.04 0.99 \$110.60 \$0.67	Water Sew San Dist San 27.1% 12.8% 29.0% 28.0% 3.1% \$ 20.94 \$ 2,156.02 \$ 20.62	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper ad Source 43.0% 29.0% 28.0% FICA PERF PERF for Emp Total:	\$43,715 \$39,850 \$39,850 \$13,796 \$123,414.56 \$189,311.32 \$127,447.48 \$123,165.24 \$439,924.04 \$33,654.19 \$49,271.49 \$13,197.72	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14
Payroll/Personel Clerk Deputy Clerk-Treasurer Encumbering Officer Chamberlain Clerk	Water Sew San Dist San Annual General CT* San Dist San* Water Sew San Dist Oper* \$ 19.95 \$ 2,045.42 \$ 19.95 \$ 14.68	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48 \$123,165.24 \$13,796.22 \$439,924.04 0.99 \$110.60 \$0.67	Water Sew San Dist San 27.1% 12.8% 29.0% 28.0% 3.1% \$ 20.94 \$ 2,156.02 \$ 20.62 \$ 14.68	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper Ad Source 43.0% 29.0% 28.0% FICA PERF PERF for Emp	\$43,715 \$39,850 \$39,850 \$13,796 \$123,414.56 \$189,311.32 \$127,447.48 \$123,165.24 \$439,924.04 \$33,654.19 \$49,271.49 \$13,197.72	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14
Payroll/Personel Clerk Deputy Clerk-Treasurer Encumbering Officer Chamberlain Clerk Chancery/Bursar Clerk	Water Sew San Dist San Annual General CT* San Dist San* Water Sew San Dist Oper* \$ 19.95 \$ 2,045.42 \$ 19.95 \$ 14.68 \$ 18.17	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48 \$123,165.24 \$13,796.22 \$439,924.04 0.99 \$110.60 \$0.67 \$	Water Sew San Dist San 27.1% 12.8% 29.0% 28.0% 3.1% \$ 2,156.02 \$ 20.62 \$ 14.68 \$ 18.29	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper ad Source 43.0% 29.0% 28.0% FICA PERF PERF for Emp Total:	\$43,715 \$39,850 \$39,850 \$13,796 \$123,414.56 \$189,311.32 \$127,447.48 \$123,165.24 \$439,924.04 \$33,654.19 \$49,271.49 \$13,197.72	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14
Payroll/Personel Clerk Deputy Clerk-Treasurer Encumbering Officer Chamberlain Clerk Chancery/Bursar Clerk Chancery/Bursar Clerk	Nater Sew San Dist San San Dist San San Dist San Water Sew San Dist Oper San Dist Oper San Dist San Dist Oper San Dist San Di	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48 \$123,165.24 \$13,796.22 \$439,924.04 0.99 \$ 110.60 \$0.67 \$ -	Water Sew San Dist San 27.1% 12.8% 29.0% 28.0% 3.1% \$ 20.94 \$ 2,156.02 \$ 20.62 \$ 14.68 \$ 18.29 \$ 18.17	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper ad Source 43.0% 29.0% 28.0% FICA PERF PERF for Emp Total:	\$43,715 \$39,850 \$39,850 \$13,796 \$123,414.56 \$189,311.32 \$127,447.48 \$123,165.24 \$439,924.04 \$33,654.19 \$49,271.49 \$13,197.72	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14
Payroll/Personel Clerk Deputy Clerk-Treasurer Encumbering Officer Chamberlain Clerk Chancery/Bursar Clerk Chancery/Bursar Clerk Lead Utility Clerk	Nater Sew San Dist San	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48 \$123,165.24 \$13,796.22 \$439,924.04 0.99 \$ 110.60 \$0.67 \$ - 0.12 0.27	Water Sew San Dist San 27.1% 12.8% 29.0% 28.0% 3.1% \$ 20.94 \$ 2,156.02 \$ 20.62 \$ 14.68 \$ 18.29 \$ 18.17 \$ 19.47	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper ad Source 43.0% 29.0% 28.0% FICA PERF PERF for Emp Total:	\$43,715 \$39,850 \$39,850 \$13,796 \$123,414.56 \$189,311.32 \$127,447.48 \$123,165.24 \$439,924.04 \$33,654.19 \$49,271.49 \$13,197.72	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14
Payroll/Personel Clerk Deputy Clerk-Treasurer Encumbering Officer Chamberlain Clerk Chancery/Bursar Clerk Chancery/Bursar Clerk Lead Utility Clerk Utility Clerk	Nater Sew San Dist San	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48 \$123,165.24 \$13,796.22 \$439,924.04 0.99 \$110.60 \$0.67 \$0.12 0.27 0.22	Water Sew San Dist San 27.1% 12.8% 29.0% 28.0% 3.1% \$ 20.94 \$ 2,156.02 \$ 20.62 \$ 14.68 \$ 18.29 \$ 18.37 \$ 19.47 \$ 18.39	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper ad Source 43.0% 29.0% 28.0% FICA PERF PERF for Emp Total:	\$43,715 \$39,850 \$39,850 \$13,796 \$123,414.56 \$189,311.32 \$127,447.48 \$123,165.24 \$439,924.04 \$33,654.19 \$49,271.49 \$13,197.72	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14
Payroll/Personel Clerk Deputy Clerk-Treasurer Encumbering Officer Chamberlain Clerk Chancery/Bursar Clerk Chancery/Bursar Clerk Lead Utility Clerk	Nater Sew San Dist San	\$63,826 \$59,544 \$56,176 \$179,546.65 \$119,338.88 \$56,176.22 \$127,447.48 \$123,165.24 \$13,796.22 \$439,924.04 0.99 \$ 110.60 \$0.67 \$ - 0.12 0.27	Water Sew San Dist San 27.1% 12.8% 29.0% 28.0% 3.1% \$ 20.94 \$ 2,156.02 \$ 20.62 \$ 14.68 \$ 18.29 \$ 18.17 \$ 19.47	\$23,771 \$23,771 \$0.00 \$123,166.60 Allocation by Fund at Gov't & San Dist Water Utl	Water Sew San Dist San San Dist Oper ad Source 43.0% 29.0% 28.0% FICA PERF PERF for Emp Total:	\$43,715 \$39,850 \$39,850 \$13,796 \$123,414.56 \$189,311.32 \$127,447.48 \$123,165.24 \$439,924.04 \$33,654.19 \$49,271.49 \$13,197.72	\$119,338.88 \$127,447.48 \$123,165.24 \$56,176.22 \$13,796.22 \$439,924.04 FICA \$14,482.32 \$9,749.73 \$9,422.14

Composite

Longevity

Base rate

A taxpayer may appeal an assessment of a taxpayers tangible property by filing a notice in writing with the township assessor or the county assessor if the township is not served by a township assessor. ... A taxpayer may raise any claim of an error related to the following:

- 1. The assessed value of the property.
- 2. The assessment was against the wrong person.
- 3. The approval, denial, or omission of a deduction, credit, exemption and abatement or tax cap.
- 4. A clerical, mathematical or typographical mistake.
- 5. The description of the real property.
- 6. The legality or constitutionality of a property tax assessment.

(Confer I.C. 6-1.1-15-1.1)

Meijer's appealed under this law and a related dealing with so-called "dark stores" for the manner of assessments for its property in Highland from 2008-2016, and the settlement resulted in a refund in the total amount of \$1,932,545.

Of the total refund, the impact on Highland:

HIGHLAND CIVIL REFUND

\$ 687,283.60

HIGHLAND SANITARY DIST REFUND \$ 170,061.64

HIGHLAND WATER DIST REFUND

\$ 9,969.13

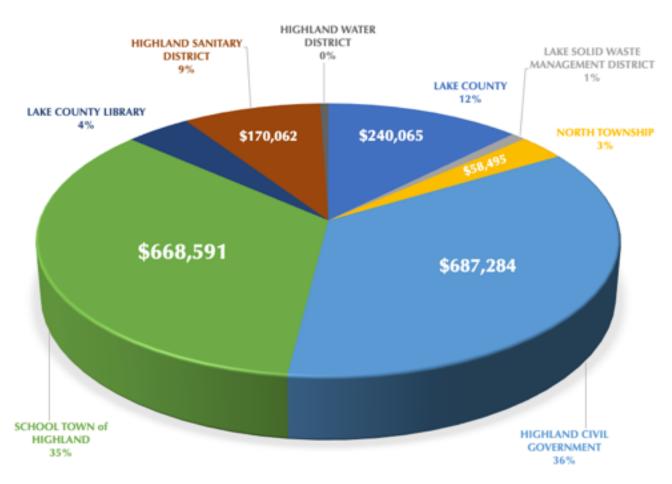
LOCAL REFUND TOTAL:

\$ 867,314.37

45% of the total

The Budget Process: Tax Refund 2018

IMPACT OF MEIJER REFUND ON HIGHLAND TAXING DISTRICTS

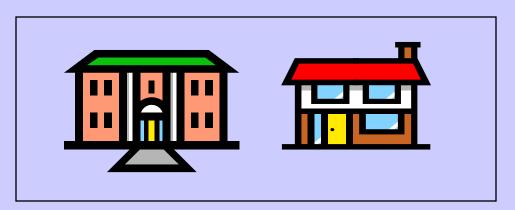


Total Refund: \$1,932,545

The Budget Process: Tax Refund 2018

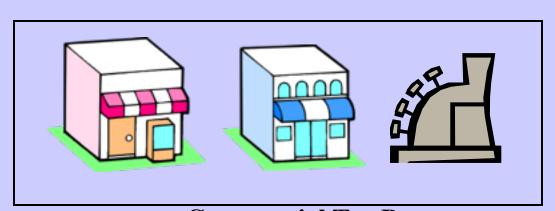
FUND	Approved Property Tax LEVY	AMOUNT of REFUND	NET LEVY before Tax caps and adjustments	CIRCUIT BREAKER & COLLECTION LOSS	Effective Collection Rate
Corporation GENERAL	\$5,319,259.00	\$350,972.04	\$ 4,968,286.96	\$407,062.81	86%
PARKS & RECREATION	\$1,104,038.00	\$ 72,862.62	\$ 1,031,175.38	\$ 84,254.58	86%
POLICE PENSION	\$ 2,184.00	\$ 146.60	\$ 2,037.40	\$ 132.12	87%
REDEVELOPMENT GENERAL	\$ 233,694.00	\$ 15,393.51	\$ 218,300.49	\$ 18,246.80	86%
MCCD	\$ 544,921.00	\$ 35,991.49	\$ 508,929.51	\$ 41,184.93	86%
PARK BOND & INTEREST	\$1,342,100.00	\$ 93,753.81	\$ 1,248,346.19	\$ 29,923.95	91%
CORPORATION BOND & INTEREST	\$1,500,444.00	\$104,749.18	\$ 1,395,694.82	\$ 34,377.09	91%
REDEVELOPMENT BOND & INTEREST	\$ 192,197.00	\$ 13,414.35	\$ 178,782.65	\$ 4,450.15	91%
SANITARY DIST SPECIAL OPERATING	\$ 205,301.00	\$ 7,989.97	\$ 197,311.03	\$ 93,473.64	51%
SANITARY DIST BOND & INT EXEMPT	\$ 191,105.00	\$ 13,341.04	\$ 177,763.96	\$ 4,384.09	91%
SANITARY DIST BOND & INTEREST	\$2,129,451.00	\$148,730.63	\$ 1,980,720.37	\$ 47,820.66	91%
WATER DISTRICT BOND & INTEREST	\$ 148,516.00	\$ 9,969.13	\$ 138,546.87	\$ 3,794.00	91%

Property Taxes How they work



Residential Tax Base





Commercial Tax Base

Personal Property

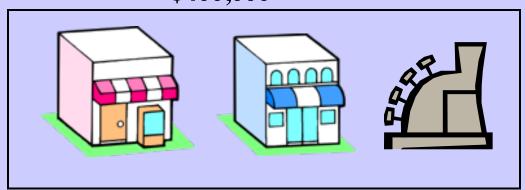
Farm & Residential Rental Property

Property Taxes How they work: **Tax Assessor** Values the property **Total \$1,500,000**





Residential Tax Base: \$400,000



Commercial Tax Base: \$350,000

Industrial Tax Base: \$200,000

Personal Property

Farm & Residential Rental Property

\$500,000

\$50,000

Property Taxes How they work: Indiana Tax Caps



Residential Tax Base: \$400,000

In the scenario above:

Apartment on left, its taxes would not exceed 2% x its AV or .02 x \$250,000 = \$5,000

Since 2010, except for Lake county exception, the caps have been as follows:

- 1% for homestead residential
- 2% for non homestead residential & farmland
- 3% for all other classes (business/commercial & industrial)

Property Taxes How they work: Indiana Tax Caps



Residential Tax Base: \$400,000

In the scenario above:

House on right, its taxes would not exceed 1% x its AV or .01 x \$150,000 = \$1,500

Beginning in 2010, the caps will be as follows:

- 1% for homestead residential
- 2% for non homestead residential & farmland
- 3% for all other classes (business/commercial & industrial)

Property Taxes How they work: Indiana Tax Caps

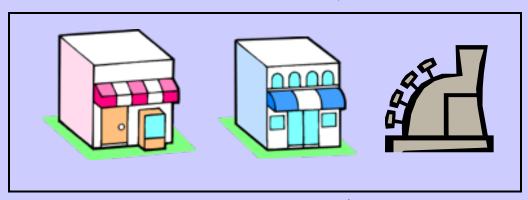
In this scenario:

For industry, taxes would Slide 23 not exceed 3% x its AV or . $03 \times 200,000 = $6,000$

Commercial taxes would not exceed 3% x its AV or . $03 \times $350,000 = $10,500$



Industrial Tax Base: \$200,000



Commercial Tax Base: \$350,000

The Budget Process: TAX CAPS Exercise As seen in the aggregate











Collection



Classes of Property	Property Assessed Value (AV)		The Tax Rate Required Revenue		Tax Cap Collection Limitation	(Loss) or Margin Under the Cap	
Residential	\$	400,000	\$	11,834.40	\$ 4,000.00	\$	(7,834)
Commercial	\$	200,000	\$	5,917.20	\$ 6,000.00	\$	83
Commercial	\$	350,000	\$	10,355.10	\$10,500.00	\$	145
Personal Property	\$	50,000	\$	1,479.30	\$ 1,500.00	\$	21
Non homestead and Farmland	\$	500,000	\$	14,793.00	\$10,000.00	\$	(4,793)
2.9586	\$	1,500,000	\$	44,379.00	\$32,000.00		72%

Tax Rate per \$100

2.9586	2019
3.0097	2018
2.9938	2017

Property Taxes How they work: Indiana Tax Caps

- As *tax base declines* (loss of Tax Base), more likely to trigger tax caps.
- ➤ As tax rates go up (spending increases), more likely to trigger tax caps.
- ➤ As deductions are removed, more likely to trigger tax caps
- Tax caps when triggered lower tax collection rates.

Please allow context: A Review of **Tax Base**

Residential Real Estate & Improvements

Industrial Property

Commercial Properties (Railroads & Utilities also)

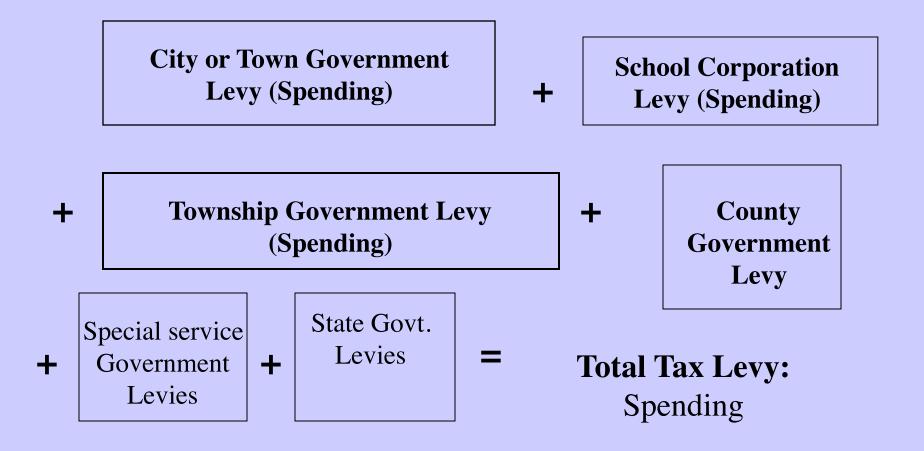
+ Personal Property

Deductions or Exemptions 1-35 available

+

Property Tax Base: Net
Assessed Valuations
AV or Net AV

Property Taxes How they work: Tax Levies



Property Taxes How they work: Indiana Tax Caps

- First a statutory change effective 2008 gradually implemented to 2010.
- Citizens approved amendment to Section 1 (f) Article 10 of Indiana Constitution, effective 2012.
- An exemption was carved out for Lake and St. Joseph Counties which exempted the tax levies for debt service issued before July 1, 2008 until December 31, 2019. (See Ind. Const. Art. 10, Section 1(h))

This is the so-called "fiscal cliff."

Those actions created the Circuit Breaker which operates as a "cap" on gross assessed valuations therefore lowers tax collections:

- 1% for homestead residential gross
- 2% for non homestead residential & farmland
- 3% for all other classes (business/commercial & industrial)

A Review of What You Know: Tax Levies

All Governments Tax Levy (Spending) Divided by

The Property Tax Base

= TAX RATE

Tax Rate x Tax Base

= Tax levies or yield

Article 10 Section 1 of the Indiana Constitution effectively reduces levies by the sum:

- 1% of Gross AV of Residential Homesteads
- 2% of Gross AV of Non-Homestead Residential and agricultural properties
- 3% of Gross AV of all other properties.

What you may already know: Tax Caps & Protected levies

Payments for debt service are deemed Protected levies (repayment of loans a.k.a. Bonds) adjusted to ameliorate Circuit Breaker loss.

General Fund(s)

\$100,000.00

Debt Service Fund

\$100,000.00

Suppose tax caps render a circuit breaker "credit" of \$15,000. This would render a collection rate drop to 85% in this case, and it would ordinarily be applied to each fund proportionately.

\$85,000.00

\$85,000.00

What you may already know: Tax Caps & Protected levies

Payments for debt service are deemed Protected levies (repayment of loans a.k.a. Bonds) adjusted to ameliorate Circuit Breaker loss.

General Fund(s)

\$85,000.00

Debt Service Fund

\$85,000.00

But, owing to state rule, debt service must be fully funded. It will be at expense of operating fund with the following effect!

Effective collection rate now is 70%

\$85,000.00 + \$15,000 = \$100,000.00

Getting to Why 2020 Is different: Griffin Property Tax Bill

Pay 2019

Residential Land		\$	52,500.00		
Residential Improven	nent	\$	192,100.00		
Gross Assessed Value		\$	244,600.00	-	
Dedu	uctions				
	Mortgage	\$	3,000.00		
	Homestead	\$	45,000.00		
	Tionico toda	\$	48,000.00	-	
Sub	Taxable Value	\$	196,600.00	_	
Supp	olemental Standard	\$	69,870.46	9 69 679 49 35% of the sub taxable value	35%
Таха	ble Assessed Value	\$	126,729.54	50 % of the out taxable value	
Pay	2019 Tax Rate		2.9586	per \$100 of assessed valuation	
Gros	ss Tax Liability	\$	3,749.72		
Minu	ıs Tax Credit	<u>\$</u> \$	(525.86)		
Net 1	Гах Liability	\$	3,223.86	=	
Prop	perty Tax Cap	\$	2,446.00		
	djustment	\$	442.92	This amount is the Indiana Constitut	ional
due pr	e to voter approved ojects & charges County Exception)			Exemption, which expires after Decer Indiana Constitution, Article 10, Sec	
	num Tax under				Lost due to Cap
	Tax Caps	\$	2,888.92		\$ 334.94
					Lost due to Can

Getting to Why 2020 Is different: A Commercial Property Tax Bill

			_			
COMMERCIAL PROPERTY INDUSTRIAL			Pay 2019			
Commercial Land		\$	197,800.00			
Commercial Improvement		\$	958,800.00			
Gross Assessed Valuation		\$1	,156,600.00	_		
Deductions						
	Mortgage	\$	-			
	Homestead		-	_		
		\$	-			
Sub Taxable	Value	<u>\$1</u>	,156,600.00	_		
Supplement	al Standard	\$	-	8 41 04871 35% of the sub taxable value	35%	
Taxable Asso	essed Value	\$1	,156,600.00			
Pay 2019 Ta	ax Rate		3.2911	per \$100 of assessed valuation	n	
Gross Tax Li	ability	\$	38,064.86	_		
Minus Tax C	redit	\$	(5,338.14)			
Net Tax Liab	ility	\$	32,726.72			
				=	Comn	nercial P
Property Tax	с Сар	\$	34,698.00			
Add adjustmen	t	\$	5,034.64	_ This amount is the Indiana Consti	itutional	
due to voter projects & c				Exemption, which expires after De Indiana Constitution, Article 10, S		19
(Lake County E						
Maximum Tax	under	A	00.700.04			ost due to Cap
	Tax Caps	<u>\$</u>	39,732.64	_		(1,667.78)

Getting to Why 2020 Is different: The Loss of the Exemption and the Estimate of Circuit Breaker Credit

Projected Circuit Breaker "Credits" for 2020

HIGHLAND CIVIL

\$1,202,000

HIGHLAND Sanitary District

\$ 283,400

HIGHLAND Water District

\$ 16,700

\$ 1,502,100

Getting to Why 2020 Is different: The Loss of the Exemption and the Estimate of Circuit Breaker Credit • HIGHLAND CIVIL

ESTIMATED CAPS	\$	1,202,000			Intuitive	Intuitive	T	RUE		Effective
LEVY ESTIMATED for 2020				All	location Basis	Percentage	Allocat	ion Basis	Co	ellection Rate
	Est	timated Levy	Pct of Total			Pct of Total				
GENERAL FUND	\$	5,614,723	53%	\$	641,678	73%	\$879,	105.92		84%
Corporation Bond & Interest	\$	1,293,817	12%	\$	147,864				•	100%
POLICE PENSION FUND	\$	2,238	0%	\$	256	0.03%	\$	350.41		84%
PARKS GENERAL FUND	\$	1,226,737	12%	\$	140,197	16%	\$192,	072.10		84%
Park District Bonds and Interest	\$	1,357,612	13%	\$	155,155				•	100%
Redevelopment Bond and Interest	\$	189,148	2%	\$	21,617				•	100%
REDEVELOPMENT GENERAL FUND	\$	282,647	3%	\$	32,302	4%	\$ 44,	254.50		84%
CUM CAPITAL DEVELOPMENT FUND	\$	550,656	5%	\$	62,932	7%	\$ 86,	217.07		84%
	\$	10,517,578		\$1	1,202,000	100%	\$ 1,2	02,000		88.6%
Controlled Funds	\$	7,677,001								

Getting to Why 2020 Is different: The Loss of the Exemption and the Estimate of Circuit Breaker Credit • Sanitary and Water Districts

			Circuit Breaker Loss			Circuit Breaker Loss			
ESTIMATED CAPS	\$	283,400			Intuitive	Intuitive		TRUE	Effective
LEVY ESTIMATED for 2020				All	ocation Basis	Percentage	All	location Basis	Collection Rate
	Est	timated Levy	Pct of Total			Pct of Total			
SANITARY DISTRICT OPERATING	\$	220,417	9%	\$	24,501	100%	\$	283,400	-29%
SANITARY District Bond & Interest	\$	2,329,094	91%	\$	258,899				100%
	\$	2,549,511		\$	283,400	100%	\$	283,400	88.9%
Controlled Funds	\$	220,417							
				Circ	uit Breaker Loss		Circ	uit Breaker Loss	
ESTIMATED CAPS	\$	16,700			Intuitive	Intuitive		TRUE	Effective
LEVY ESTIMATED for 2020				All	ocation Basis	Percentage	All	location Basis	Collection Rate
	Est	timated Levy	Pct of Total			Pct of Total			
WATER District Bond & Interest	\$	165,644	6%	\$	1,085.01				100%
	*	165,644		*	1,085	″ 0%	*	-	99.3%

Treasury Talks

Questions?

What shall we do?

- Seek ways to encourage shared services and tax base sharing.
- Incent functional service and resource sharing.

Shall we have another treasury talk?

Suggested Topic: What tools are there to deal with this challenge?

Treasury Talks

"Democracy is a system for finding proximate solutions for insoluble problems."

Reinhold Niebuhr